Austria's Anti-Nuclear Crusade

Helmuth Boeck

Vienna University of Technology Atominstitut, Vienna, Austria boeck@ati.ac.at

Content

- 1955 to 1968: The Pro-nuclear period in Austria
- 1968 to 1978: Planning, construction and suspension of the Austrian Nuclear Power Plant Zwentendorf
- 1978 to 1990: Formation of the Austrian anti-nuclear policy
- 1990 to 1999: Austria's fight against the NPP Mochovce, Slovak Republic
- 1994 till now: Austria's fight against the NPP Temelin,
 Czech Republic

1955 to 1968

- December 8th 1953: "Atoms for Peace Declaration" by President Eisenhower
- 1955 First Geneva Conference
- Austria built three research reactors:
 - one industrial oriented 10 MW at Seibersdorf,
 - one 250 kW university training reactor in Vienna
 - one 1 kW university training reactor in Graz
- Reactors served to plan several nuclear power plants (NPP) in the 1970-ies and 80-ies in Austria

Seibersdorf 10 MW MTR Reactor



- Initial criticality 24.9.1960
- Final shut down 31.7.1999
- Under decommissioning since
- Ultimate aim: To conserve the reactor hall for waste storage



TRIGA Mark II Reactor

- Initial criticality 7.3.1962
- In operation five days a week, 45 weeks per year for education and training
- Scheduled to operate until 2016

Graz Argonaut Reactor



- Initial criticality 17.5.1965Final shut down 31.7.2004
- Fuel to be returned to USA by end of 2005
- Decommissioned 2006

The period 1968 to 1978

- 1968 "Kernkraftwerksplanungsgesellschaft KKWP" founded
- 1970 "Gemeinschaftskernkraftwerk Tullnerfeld GmbH GKT" founded
- 1972 construction permit issued and work at NPP started immediately
- Early 1970-ies: world wide anti-nuclear movement also in Austria, public discussion on safety and need of nuclear energy in Austria

NPP Zwentendorf



 730 MW_e Boiling Water Reactor (BWR Design model 69) built by KWU (originally AEG)

The Kreisky Referendum

- 1978 Chancellor Kreisky (Social Democratic Party SPÖ, pro nuclar) decided public referendum on the future of nuclear power in Austria
- Strong political aspect brought into technical discussion
- NPP originally proposed by Christian Democratic Party (ÖVP)
- Kreisky promised to resign if referendum outcome is negative
- ÖVP saw chance to get rid of Kreisky, therefore many pro-nuclear ÖVP party members voted anti-nuclear
- Referendum on November 5th 1978
 - 31,6% against the NPP,
 - 31,0% for NPP,
 - 35,9% did not participate,
 - 1,5% invalid

in summery difference of 30 000 votes with 5 million allowed voters

 December 1st 1978 Parliament issued a law which forbids "the use of nuclear fission for energy production Austria", the law can only be changed by a 2/3 majority and Kreisky did NOT resign

Start of the anti-nuclear movement 1978 to 1990

- The NPP was placed in a conservation state for a possible later restart
- 1979 Three Mile Island accident
- 1986 Chernobyl accident
- Final blow to the NPP, some components sold but the major components are still in a kind of "Historical Nuclear Monument"
- 1978 Reactor Safety Commission (RSC) to conserve nuclear knowledge established, composed of national and international experts
- 1990 Eastern Europe disintegrated
- Austrian Government realized NPP's of Soviet design in operation or planning near the Austrian border
- RSC dissolved under dubious legal aspects by Chancellor Vranitzky
- Replaced by group called "Forum für Atomfragen FAF" mainly composed of persons with well known anti-nuclear background

1990 to 1999 Mochovce Fight

- FAF supported Austrian government with technical expertise in it's anti-nuclear strategy towards neighbour countries
- First test case: Two Slovak WWER 440/213 in Mochoyce
- Slovak Republic (SR) supplied all requested documents to FAF
- Final FAF report states that NPP Mochovce
 - is basically unsafe,
 - does not fulfil international safety standards and
 - poses a high risk to Austria
- SR tried to obtain EBRD credit to finance the NPP completion
- Austria successfully blocked allocation of the credit
- Austria appealed to the EU Commission and EU Parliament
- Austrian politicians engaged as quasi-religious missionaries for a "Nuclear Free Central Europe"
- Supported by an almost paranoid attitude of Austria's media against any nuclear issue

- May 22, 1998 anti-nuclear activists occupied the Slovak Embassy
- FAF warned of a "Super GAU in Mochovce"
- Chancellor Klima warned SR that Mochovce case could play an important role in the Austrian's support for the Slovak EU accession
- June 9th 1998 one major Austrian newspaper announced
 "The lethal reactor is switched on, danger is growing from day
 to day"
- During start-up tests of the NPP test shut downs were presented by Austrian newspapers using titles as "The lethal reactor is already defect during start-up"
- December 2, 1999 one major newspaper headline says "In front of the rubble of Austria's anti-nuclear policy".
- 2nd NPP unit was made critical on December 1st 1999 without any major protest

Since 1994: Temelin Fight

- Since 1978 Czechoslovakia planned 4x1000 MWe reactors at the site of Temelin
- Project on hold until early 90-ies
- Strong opposition in Austria under Chancellor Vranitzky
- Since the mid 90-ies Austria tried to make Temelin a European problem
- It also linked Temelin with imminent EU accession of Czech Republic (CR) warned to veto the energy negotiations
- In same period major political changes in Austria: Former Social Democratic (SPÖ) government replaced by coalition government with Christian Democrats (ÖVP) and right wing Freedom Party (FPÖ)
- EU sanctions against Austria lasting over a year
- CR supplied all requested NPP documents to FAF

- Austria required from Czechs German safety standards for Temelin
- Temelin was first NPP placing work progress in Internet
- Strongly abused by Austrian media and anti-nuclear groups, every minor problem was a major nuclear accident
- In 2000 many high level bilateral political and technical negotiations with no visible results
- EU was requested as mediator, several meetings in the Austrian town of Melk and in Brussels
- Frequent road and border blocks in Austria by anti-nuclear groups
- Overall anti-nuclear phobia created by media
- Finally EU Commissionor for EU enlargement G. Verheugen brought parties together to find way out of dead end

- After many meetings on December 12, 2000 the Melk Protocol signed which included
 - 1. Extended Environmental Impact Assessment (EIA)
 - 2. Early and direct information system between the two countries
 - 3. Austrian monitoring station near the NPP Temelin
 - 4. Close cooperation on energy research
 - 5. No road or border blocks
 - 6. Both countries agreed to support EU enlargement Full text in
- www.umweltbundesamt.at/umweltschutz/kernenergie/akw/tem elin/etemelk/

- Melk Protocol critizised by anti-nuclear groups
- In 2001 many high level meetings up to Prime Ministers
- Austrian list containing 29 technical deficiencies reduced to three major concerns
 - Safety of blow down valves in primary circuit
 - Wipe effect of pipes near containment penetration at +28.8 m
 - Capacity of emergency batteries
- Temelin issue reduced to legal issue how to produce a bilateral binding contract on open safety issues
- November 29, 2001 trilateral agreement (Brussels Protocol) was signed, full text in
- www.umweltbundesamt.at/fileadmin/site/umweltthemen/kern energie/temelin/Roadmap/Br_ssel/bruessel_eng.pdf

- Results heavily critizised by SPÖ, FPÖ and Green Party
- Austrian internal politics completely blocked in 2001 by the Temelin case
- FPÖ organised referendum in January 2002, signed by less than one million citizens (=15.5% of voters)
- Austrian coalition government almost broke up
- Provincial government of Upper Austria brought suit aganist CEZ in an Austrian court
- Rejected as Austrian court has no rule over a sovereign country
- General problem: "Sovereignity" and relationship between EU Member States and Canditate Countries
- Chancellor Schüssel (A) and Prime Minister Spidla (CZ) agreed to attach Melk Protocol to the Czech Accession Treaty, but it remains a bilateral agreement

Final Remarks

- Technical matters completely covered by political aspects in a multi-layers process
 - Austria's internal political problems
 - Austria's bilateral problems with Czech Republic
 - Austria's problem with EU
 - Czech acession to the EU
- Temelin heavy strain on bilateral agreements
- Temelin almost broke Austrian coalition government
- Complicated technical matters cannot be discussed in media and should not be used for internal political ambitions
- Both parties must agree on positive attitude and keep emotions away from negotiations